WHAT IT TAKES TO SUCCEED AT COOPERATIVE ASSESSMENT: A Negotiator's Perspective

William D. Brighton
Assistant Chief, EES
U. S. Department of Justice

THRESHOLD REQUIREMENTS

Set Aside (Compartmentalize) Liability
 Defenses and Tactical Motives

- Define Shared Objectives
 - Don't automatically go for a home run
 - Acknowledge differences

Design Process to Fit Objectives

I. SET ASIDE, BUT DON'T IGNORE, LEGAL ISSUES

• Defenses and Equities Must Be Considered at Some Stage of Negotiations

 Submerged Tactical Motives Can Infect Positions and Undermine Cooperation

• Put Defenses/Fairness Issues on the Table Early and Agree on Process to Address Them

II. DEFINE OJECTIVES

A. Leave Pretenses at the Door

Trap No. 1: We have <u>only</u> shared objectives.

Trap No. 2: The answers will emerge from good science.

>Though science provides essential foundation, one *purpose* of cooperative assessments is to avoid exhaustive studies.

>Policy and legal positions have legitimate roles, best addressed in the open.

DEFINE OBJECTIVES - 2

- B. What Do We Mean by "Cooperative Assessment"?
 - 1. OK to do only part of assessment jointly:
 - -injury to specific categories of resources;
 - -all injury;
 - -identification/scoping of restoration options;
 - -comparison of alternatives;
 - -estimated restoration costs;
 - -compensatory restoration;
 - -interim lost values.

DEFINE OBJECTIVES - 3

2. Ok to take the process step by step

3. Consensus vs. joint work and separate conclusions

III. DESIGN PROCESS TO FIT

- Agree Up-Front on:
 - Decision points
 - Who will make decisions, and how, if consensus fails
 - Consequences of breakdown
 - Interface between cooperative assessment conclusions and settlement negotiations
 - If only part of assessment is "cooperative," address process for separate technical work (e.g. information sharing, opportunities to comment)

DESIGN PROCESS - 2

• When There Are Serious Liability or Fairness Issues, Agree on a Distinct Process to Address Them.

Confine such issues to negotiations; keep them out of the assessment.

Usually not a problem in spill cases.

Test will come at complex, multi-PRP CERCLA sites:

DESIGN PROCESS - 3

• Recognize and Plan for Public's Role in Selection of Restoration Projects.

- Consider Using a Mediator or Other Third-Party Neutral.
 - Shared expert-evaluators
 - Choices tailored to issues.